

## Message Text

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ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 AEC-11 CIAE-00 H-03 INR-10 L-03

NSAE-00 OIC-04 OMB-01 PA-04 PM-07 PRS-01 SAJ-01

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DRAFTED BY EUR/RPM:JSDAVISON

APPROVED BY EUR/RPM:EJSTREATOR

EUR/RPM:ACFLOYD

C:VLEHOVICH

ACDA:TM NAMARA

MBFR:COL MICHEL JCS COL WOOD

EUR/SOV:GHUMPHRY

DOD/ISA:PSMITH

S/S

PM:JSALMON

NSC:MPOWER (SUBS)

EUR/L:DSMALL

EUR:JGLOWENSTEIN

EUR:MR. STABLER

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R 040048Z JUL 74

FM SECSTATE WASHDC

TO USMISSION GENEVA

USMISSION NATO

INFO ALL NATO CAPITALS

USNMR SHAPE

USCINCEUR

USLOSACLANT

USDOCOSOUTH

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E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCE: CONFIDENCE-BUILDING MEASURES - ITALIAN

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AND NEUTRAL DRAFT DECLARATIONS ON MEDITERRANEAN

REFS: A) GENEVA 3780; B) GENEVA 4019; C) STATE 81134;  
D) STATE 116333

1. YOU MAY DRAW ON FOLLOWING COMMENTS ON CBMS' ASPECTS OF  
ITALIAN AND NEUTRAL DRAFT DECLARATIONS ON MEDITERRANEAN.

2. ITALIAN DRAFT: PREAMBLE. "CONVINCED THAT SECURITY IN  
EUROPE FITS INTO THE LARGER FRAMEWORK OF SECURITY IN THE  
WORLD AND CANNOT BE DISSOCIATED FROM THE MEDITERRANEAN,  
AND THAT, AS A RESULT, THE PROCESS OF CONSOLIDATION OF  
SECURITY SHOULD NOT BE LIMITED TO THE EUROPEAN CONTINENT,  
BUT SHOULD EXTEND TO OTHER PARTS OF THE WORLD AND NOTABLY  
TO THE MEDITERRANEAN REGION,"

COMMENT: WE CAN ACCEPT FIRST CLAUSE OF ITALIAN PREAMBLE,  
"CONVINCED THAT SECURITY IN EUROPE FITS INTO THE LARGER  
FRAMEWORK OF SECURITY IN THE WORLD AND CANNOT BE  
DISSOCIATED FROM THE MEDITERRANEAN . . ." EVEN THOUGH PHRASE  
"CANNOT BE DISSOCIATED" GOES SOMEWHAT BEYOND PREAMBULAR  
LANGUAGE WE PREFER FOR CBMS AGREEMENT ITSELF (SEE STATE  
81134 PARA 21B). THE SECOND CLAUSE, HOWEVER, GIVES US  
SOME CONCERN: ". . . THE PROCESS OF CONSOLIDATION OF

SECURITY SHOULD NOT BE LIMITED TO THE EUROPEAN CONTINENT  
BUT SHOULD EXTEND TO OTHER PARTS OF THE WORLD AND NOTABLY  
TO THE MEDITERRANEAN REGION." WE FEAR THIS LANGUAGE WOULD  
LIKELY BE USED BY SOME MEDITERRANEAN PARTICIPANTS TO  
SUPPORT THEIR ARGUMENT THAT CBMS SHOULD BE EXTENDED TO  
COVER EXERCISES IN THE MEDITERRANEAN. YOU SHOULD CONVEY  
OUR CONCERNS TO ITALIANS, AND OTHER ALLIED DELEGATIONS AS  
APPROPRIATE, AND RECOMMEND THAT CLAUSE BE DROPPED.  
YOU SHOULD EMPHASIZE OUR DESIRE, WHICH WE BELIEVE ITALIANS  
SHARE, TO KEEP CBMS CLEARLY FOCUSED ON EUROPE (STATE  
116333).

3. OPERATIVE PARA OF ITALIAN DRAFT: "DECLARE THEIR  
INTENTION . . . TO ENSURE THAT PROGRESS REALIZED IN THE  
FIELD OF SECURITY IN EUROPE DOES NOT PREJUDICE THE SECURITY  
OF THE STATES OF THE MEDITERRANEAN REGION, AND TO CONTRI-  
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BUTE TO THE IMPROVEMENT OF THE PROCESS OF DETENTE IN THIS  
REGION. . ."

COMMENT: LANGUAGE IN OPERATIVE PARA OF ITALIAN DRAFT IS  
GENERALLY ACCEPTABLE SINCE IT IS LIMITED TO STATEMENT OF  
INTENTION 1) THAT CBMS NOT PREJUDICE MEDITERRANEAN  
SECURITY AND 2) TO CONTRIBUTE TO PROCESS OF DETENTE IN  
MEDITERRANEAN REGION.

4. NEUTRAL DRAFT: PREAMBLE. "... CONVINCED THAT THE SECURITY OF EUROPE IS LINKED TO THE BROADER CONTEXT OF WORLD SECURITY, IN PARTICULAR WITH THAT OF THE MEDITERRANEAN AREA."

COMMENT: WE CAN ACCEPT THIS FORMULATION WHICH PARALLELS HELSINKI RECOMMENDATIONS AND PREAMBULAR LANGUAGE WE FAVOR FOR CBMS AGREEMENT ITSELF (STATE 81134 PARA 21B).

5. NEUTRAL DRAFT: OPERATIVE PARA. "DECLARE ... THAT IN PROMOTING FURTHER SECURITY IN EUROPE THEY WILL EQUALLY SAFEGUARD THE SECURITY OF THE MEDITERRANEAN AREA AS A WHOLE AND SEEK TO APPLY AGREED CONFIDENCE-BUILDING MEASURES IN THEIR RELATIONS WITH THE NON-PARTICIPATING MEDITERRANEAN STATES";

COMMENT: US DOES NOT INTEND TO APPLY MEASURES WHICH MIGHT EMERGE IN CBMS AGREEMENT ITSELF TO NON-PARTICIPANTS. THUS WE OPPOSE PARA 2 OF NEUTRAL DRAFT PROPOSAL. WE WOULD HAVE NO OBJECTION TO TRANSFORMING PARA 2 INTO PURELY HORTATORY FORMULATION SIMILAR TO THAT OF OPERATIVE PARA OF ITALIAN DRAFT, IF THIS WOULD HELP ACHIEVE CONSENSUS. A POSSIBLE FORMULATION MIGHT BE: "DECLARE THAT PROMOTING SECURITY IN EUROPE CAN ALSO SERVE THE END OF SAFEGUARDING

THE SECURITY OF NEARBY NON-PARTICIPATING STATES AND OF THOSE BORDERING THE MEDITERRANEAN." SISCO

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## Message Attributes

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